

NATIONAL FOREIGN INTELLIGENCE BOARD

NFIB-D-5.1/62

8 April 1977

MEMORANDUM FOR THE NATIONAL FOREIGN INTELLIGENCE BOARD

FROM : Walter Elder  
Executive Secretary

SUBJECT : Draft DCID 1/12 on Intelligence Community Planning  
System

1. Attached for your consideration is the draft of a proposed DCID on the subject that was referred to at the NFIB meeting on 28 March.

NFIB ACTION REQUESTED

2. You are requested to convey your comments to the Executive Secretariat by close of business, 22 April 1977.

Attachment:  
Draft DCID 1/12

Walter Elder

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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE NO. 1/12  
THE INTELLIGENCE COMMUNITY PLANNING SYSTEM<sup>1</sup>

(Effective 1977)

Pursuant to Section 102 of the National Security Act of 1947 and National Security Council Intelligence Directives there is hereby established an Intelligence Community Planning System and a Community Planning Committee which will be a standing Director of Central Intelligence (DCI) Committee.

1. Planning System

a. The Intelligence Community Planning System shall be based on a series of annually produced documents promulgated by the DCI on the advice of the National Foreign Intelligence Board (NFIB). These documents shall include substantive and resource management guidance both for current operations and for future planning and programming within the constituent programs of the Intelligence Community.

b. The Deputy to the DCI for the Intelligence Community shall be responsible for the development and maintenance of the Planning System for the DCI.

c. The Planning System shall be composed of three elements, each relating to a particular time period.

(1) Current element:

(a) Current planning documents will address the current year and the budget year following. They will be promulgated annually in August.

(b) Substantive components of the current element of the System will be reviewed by NFIB and approved by the DCI on the basis

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<sup>1</sup> See attachment for a detailed description of the System.

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of mutually agreed recommendations submitted by the Deputy to the DCI for the Intelligence Community and the Deputy to the DCI for National Intelligence.

(2) Mid-range element:

(a) Mid-range planning guidance will be published annually in September and will address the program year and the four following years.

(b) It is intended that this element will support the annual preparation of the PRC(I) program resource guidance and provide direct guidance to program managers in their submissions to the National Foreign Intelligence Program budget.

(3) Long-range element:

(a) The long-range planning document will be published annually prior to the mid-range planning document. It will address the period beyond the program period to 20 years in the future.

(b) The primary purpose of the long-range element is to identify long-range goals in order to provide guidance for the development of the mid-range planning element.

2. DCI Community Planning Committee

a. Mission

Mission of the DCI Community Planning Committee shall be to facilitate the development and improvement of the Intelligence Community Planning System and to participate in the preparation of the planning documents.

b. Functions

Functions of the committee are to:

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(1) Review and make recommendations to the NFIB and the DCI concerning the content and nature of the Intelligence Community Planning System and the utility of the documents included in the System.

(2) Participate in the development of planning documents and in maintaining the System.

(3) Serve as the Community mechanism by which coordination and comments from component organizations of the Community are obtained on planning documents during the development and review process.

(4) Insure that consumer interface is developed and maintained in constituent agencies so that their needs are reflected in planning documents.

c. Community relationships

Upon request of the committee chairman, Intelligence Community organizations shall furnish to the committee within established security safeguards particular information or materials needed by the committee and pertinent to its functions.

d. Composition, organization and rules of procedure

The composition, organization and rules of procedure of the DCI Community Planning Committee are those stated in DCID 1/3.

Director of Central Intelligence

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Attachment to:  
DCID No. 1/12

## THE INTELLIGENCE COMMUNITY PLANNING SYSTEM

(Effective )

### 1. INTRODUCTION

The Intelligence Community Planning System is promulgated by the Director of Central Intelligence (DCI) in accordance with DCID No. 1/12. This planning system provides a framework for the development and provision of intelligence planning guidance for the Intelligence Community. It constitutes one of the means whereby the DCI exercises his responsibility for the coordination and direction of Community intelligence activities. The system is designed to provide both substantive and resource management guidance for operations as well as for planning and programming. It will support the program and resource guidance issued by the NSC Policy Review Committee. It is also designed to be of use in measuring performance and identifying areas for improvement.

### 2. RESPONSIBILITY

The Deputy to the DCI for the Intelligence Community is responsible for the development and maintenance of the Intelligence Community Planning System. Substantive components of the current element of the planning system will be prepared in collaboration with the Deputy

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to the DCI for National Intelligence. The DCI Community Planning Committee will assist in the development and improvement of the system and in the preparation of planning documents.

### 3. THE PLANNING SYSTEM

To improve the order and coherence of the intelligence planning process, the major elements of the Intelligence Community Planning System relate to three major time periods:

#### a. Current element--

Current year and the budget year following.

#### b. Mid-range element--

Program year and the four following years.

#### c. Long-range element--

Beyond the program period to 20 years in the future.

### 4. THE CURRENT ELEMENT

The current planning components are published annually in August, effective the next fiscal year beginning on 1 October. Collectively the components provide broad guidance for operations and planning in all functional areas. They are:

#### a. Current Outlook--

This component will focus on an explanation of the changes in the international environment which have made

particular consumer needs worthy of singling out as intelligence requirements for special attention. The Outlook forms the basis for the identification of priority requirements and the background from which Key Intelligence Questions are selected.

b. Requirements Categories and Associated Priorities--

(1) This component, published as an attachment to DCID No. 1/2, provides a framework for designation of current operational requirements and priorities. (The same framework is also used for projecting changes to priorities in the mid range.) Its principal purpose is to reflect the relative importance of topical information on a geographic basis in order to provide operational guidance for intelligence collection, production and support activities.

(2) The requirements categories and associated priorities set forth are under continuing review and may be revised at any time at the request and with the participation of members of the Intelligence Community. All other prioritization of national intelligence requirements will be related to those contained in this document (except those involved in reaction to crises).

(3) This component will receive comprehensive review at least annually by the Community Planning Committee. To

simplify updating and to facilitate use by the Community, priorities information will be automated to the maximum extent feasible.

c. Priority and Special Requirements --

(1) Under the direction of the Deputy to the DCI for National Intelligence, lists of priority requirements for regional and topical areas will be prepared reflecting the demands for intelligence outlined in the Current Outlook. Emphasis will be on recognizing changed circumstances which make a statement of refined needs especially useful to intelligence program managers. These requirements will be prioritized in accordance with the overall framework of requirements categories and associated priorities described in paragraph 4b above.

(2) As circumstances dictate, other special requirements will be published as determined by the DCI.

d. Key Intelligence Questions --

(1) From the Current Outlook and the several lists of priority requirements described in paragraph c above, a highly selective number of questions will be identified by the



Deputy to the DCI for National Intelligence for special operational attention during the upcoming year.

(2) With Community participation, production and collection strategies for addressing these questions will be developed for use by the members of the National Foreign Intelligence Board (NFIB).

e. Goals and Objectives--

This component is drafted by the Intelligence Community Staff and published annually with the advice of NFIB at the beginning of each fiscal year to identify the broad goals and specific objectives of the DCI and the Intelligence Community as a whole.

5. THE MID-RANGE ELEMENT

This component, published annually in September, constitutes the DCI's Mid-Range Planning Guidance for the Community. It supports the annual preparation of the PRC(I) program resource guidance and also serves as direct guidance to all Community managers. The component has three major parts:

a. Perspectives for Planning and Programming--

This is a consideration of the changing world environment, with attention given to US foreign and national security policy.

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b. Intelligence Strategy as it Applies to the Mid-Range Period--

Broad intelligence strategy for supporting US policy over the mid range will be developed. Emphasis is on the focus of intelligence effort and the needs for resources.

c. Projected Changes in US Priorities in the Mid-Range Period--

In this part, projected changes are expressed in terms of anticipated modifications to current requirements categories and associated priorities within the framework of the attachment to DCID No. 1/2.

6. THE LONG-RANGE ELEMENT

a. This element, updated annually, before the Mid-Range Planning Guidance document is prepared, is a study which covers the years beyond the program period to 20 years in the future. Drawing on many sources dealing with the long range, the effort focuses on the identification of implications for the intelligence planning process. Attention is given to exploiting progress made in long-range planning efforts within and external to the Government. Major aspects outlined in the current and mid-range elements are treated where resolution permits.

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b. The long-range study is designed to be of optimum value to both mid-range planning and programming. Annual assessments will be scheduled to provide guidance for updating the long-range study.

7. PREPARATION AND DISSEMINATION OF PLANNING DOCUMENTS

The Deputy to the DCI for the Intelligence Community will publish schedules for the preparation and dissemination of the planning system components described above. The DCI Intelligence Community Planning Committee will assist in the preparation of documents. Each issuance and update will be referred to the NFIB for review and advice prior to promulgation by the DCI.

INTELLIGENCE COMMUNITY PLANNING SYSTEM

CURRENT ELEMENT

(One Fiscal Year)

- Current Outlook
- Requirements Categories and Associated Priorities
- Priority Requirements for Regional and Topical Areas
- Key Intelligence Questions
- Goals and Objectives

MID-RANGE ELEMENT

(Program Year and Four Following Years)

- DCI Mid-Range Planning Guidance
  - Perspectives for Planning and Programming
  - Intelligence Strategy
  - Projected changes in Priorities

LONG-RANGE ELEMENT

(Beyond the Program Period to 20 Years in the Future)

- Long-Range Study
  - Global Review
  - Intelligence Implications

*1/FIB-D-5.1/62*

*Cover memo  
2 May 77*

<b>TRANSMITTAL SLIP</b>		
TO: D/DCI/IC		
ROOM NO.	BUILDING	
REMARKS:		
FROM: DCI		
ROOM NO.	BUILDING	EXTENSION

FORM NO. 241  
1 FEB 53

REPLACES FORM 36-8  
WHICH MAY BE USED.

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(EXECUTIVE SECRETARY FILE)